

118TH CONGRESS
2D SESSION

S. _____

To ensure affordable health insurance coverage for low-income individuals
in States that have not expanded Medicaid.

IN THE SENATE OF THE UNITED STATES

Mr. WARNOCK (for himself, Ms. BALDWIN, Mr. CASEY, Ms. WARREN, and Mr.
OSSOFF) introduced the following bill; which was read twice and referred
to the Committee on _____

A BILL

To ensure affordable health insurance coverage for low-in-
come individuals in States that have not expanded Med-
icaid.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Bridge to Medicaid
5 Act of 2024”.

1 **SEC. 2. ENSURING AFFORDABILITY OF COVERAGE FOR**
2 **CERTAIN LOW-INCOME POPULATIONS.**

3 (a) REDUCING COST SHARING UNDER QUALIFIED
4 HEALTH PLANS.—Section 1402 of the Patient Protection
5 and Affordable Care Act (42 U.S.C. 18071) is amended—

6 (1) in subsection (b)—

7 (A) in paragraph (2), by inserting “(or,
8 with respect to plan years 2026, 2027, and
9 2028, whose household income does not exceed
10 400 percent of the poverty line for a family of
11 the size involved)” before the period; and

12 (B) in the matter following paragraph (2),
13 by adding at the end the following new sen-
14 tence: “In the case of an individual who is de-
15 termined at any point to have a household in-
16 come for 2025 that does not exceed 138 percent
17 of the poverty line for a family of the size in-
18 volved, such individual shall, for each month
19 during such year, be treated as having a house-
20 hold income equal to 100 percent for purposes
21 of applying this section.”; and

22 (2) in subsection (c)—

23 (A) in paragraph (1)(A), in the matter
24 preceding clause (i), by inserting “, with respect
25 to eligible insureds (other than, with respect to
26 plan years 2026, 2027, and 2028, specified en-

1 rollees (as defined in paragraph (6)(C)),” after
2 “first be achieved”;

3 (B) in paragraph (2), in the matter pre-
4 ceding subparagraph (A), by inserting “with re-
5 spect to eligible insureds (other than, with re-
6 spect to plan years 2026, 2027, and 2028, spec-
7 ified enrollees)” after “under the plan”;

8 (C) in paragraph (3)—

9 (i) in subparagraph (A), by striking
10 “this subsection” and inserting “paragraph
11 (1) or (2)”; and

12 (ii) in subparagraph (B), by striking
13 “this section” and inserting “paragraphs
14 (1) and (2)”; and

15 (D) by adding at the end the following new
16 paragraph:

17 “(6) SPECIAL RULE FOR SPECIFIED ENROLL-
18 EES.—

19 “(A) IN GENERAL.—The Secretary shall
20 establish procedures under which the issuer of
21 a qualified health plan to which this section ap-
22 plies shall reduce cost-sharing under the plan
23 with respect to months occurring during plan
24 years 2026, 2027, and 2028 for enrollees who
25 are specified enrollees (as defined in subpara-

1 graph (C)) in a manner sufficient to increase
2 the plan’s share of the total allowed costs of
3 benefits provided under the plan to 99 percent
4 of such costs.

5 “(B) METHODS FOR REDUCING COST
6 SHARING.—

7 “(i) IN GENERAL.—An issuer of a
8 qualified health plan making reductions
9 under this paragraph shall notify the Sec-
10 retary of such reductions and the Sec-
11 retary shall, out of funds made available
12 under clause (ii), make periodic and timely
13 payments to the issuer equal to 12 percent
14 of the total allowed costs of benefits pro-
15 vided under each such plan to specified en-
16 rollees during plan years 2026, 2027, and
17 2028.

18 “(ii) APPROPRIATION.—In addition to
19 amounts otherwise available, there are ap-
20 propriated, out of any money in the Treas-
21 ury not otherwise appropriated, such sums
22 as may be necessary to the Secretary to
23 make payments under clause (i).

24 “(C) SPECIFIED ENROLLEE DEFINED.—

25 For purposes of this section, the term ‘specified

1 enrollee’ means, with respect to a plan year, an
2 eligible insured who is determined at any point
3 to have a household income for such plan year
4 that does not exceed 138 percent of the poverty
5 line for a family of the size involved. Such in-
6 sured shall be deemed to be a specified enrollee
7 for each month in such plan year.”.

8 (b) OPEN ENROLLMENTS APPLICABLE TO CERTAIN
9 LOWER-INCOME POPULATIONS.—Section 1311(c) of the
10 Patient Protection and Affordable Care Act (42 U.S.C.
11 18031(c)) is amended—

12 (1) in paragraph (6)—

13 (A) in subparagraph (C), by striking at the
14 end “and”;

15 (B) in subparagraph (D), by striking the
16 period at the end and inserting “; and”; and

17 (C) by adding at the end the following new
18 subparagraph:

19 “(E) with respect to a qualified health plan
20 with respect to which section 1402 applies, for
21 months occurring during the period beginning
22 on January 1, 2025, and ending on December
23 31, 2028, enrollment periods described in sub-
24 paragraph (A) of paragraph (8) for individuals

1 described in subparagraph (B) of such para-
2 graph.”; and

3 (2) by adding at the end the following new
4 paragraph:

5 “(8) SPECIAL ENROLLMENT PERIOD FOR CER-
6 TAIN LOW-INCOME POPULATIONS.—

7 “(A) IN GENERAL.—The enrollment period
8 described in this paragraph is, in the case of an
9 individual described in subparagraph (B), the
10 continuous period beginning on the first day
11 that such individual is so described.

12 “(B) INDIVIDUAL DESCRIBED.—For pur-
13 poses of subparagraph (A), an individual de-
14 scribed in this subparagraph is an individual—

15 “(i) with a household income that
16 does not exceed 138 percent of the poverty
17 line for a family of the size involved; and

18 “(ii) who is not eligible for minimum
19 essential coverage (as defined in section
20 5000A(f) of the Internal Revenue Code of
21 1986), other than for coverage described in
22 any of subparagraphs (B) through (E) of
23 paragraph (1) of such section.”.

24 (c) ADDITIONAL BENEFITS FOR CERTAIN LOW-IN-
25 COME INDIVIDUALS FOR PLAN YEARS 2027 AND 2028.—

1 Section 1301(a) of the Patient Protection and Affordable
2 Care Act (42 U.S.C. 18021(a)) is amended—

3 (1) in paragraph (1)—

4 (A) in subparagraph (B), by striking
5 “and” at the end;

6 (B) in subparagraph (C)(iv), by striking
7 the period and inserting “; and”; and

8 (C) by adding at the end the following new
9 subparagraph:

10 “(D) provides, with respect to a plan of-
11 fered in the silver level of coverage to which sec-
12 tion 1402 applies during plan year 2027 and
13 2028, for benefits described in paragraph (5) in
14 the case of an individual who has a household
15 income that does not exceed 138 percent of the
16 poverty line for a family of the size involved,
17 and who is eligible to receive cost-sharing re-
18 ductions under section 1402.”; and

19 (2) by adding at the end the following new
20 paragraph:

21 “(5) ADDITIONAL BENEFITS FOR CERTAIN
22 LOW-INCOME INDIVIDUALS FOR PLAN YEAR 2027 AND
23 2028.—

24 “(A) IN GENERAL.—

1 “(i) BENEFITS.—For purposes of
2 paragraph (1)(D), the benefits described in
3 this paragraph to be provided by a quali-
4 fied health plan are benefits consisting
5 of—

6 “(I) non-emergency medical
7 transportation services (as described
8 in section 1902(a)(4) of the Social Se-
9 curity Act) for which Federal pay-
10 ments would have been available
11 under title XIX of the Social Security
12 Act had such services been furnished
13 to an individual enrolled under a
14 State plan (or waiver of such plan)
15 under such title; and

16 “(II) services described in sub-
17 section (a)(4)(C) of section 1905 of
18 such Act for which Federal payments
19 would have been so available;

20 which are not otherwise provided under
21 such plan as part of the essential health
22 benefits package described in section
23 1302(a).

1 “(ii) CONDITION ON PROVISION OF
2 BENEFITS.—Benefits described in this
3 paragraph shall be provided—

4 “(I) without any restriction on
5 the choice of a qualified provider from
6 whom an individual may receive such
7 benefits; and

8 “(II) without any imposition of
9 cost sharing.

10 “(B) PAYMENTS FOR ADDITIONAL BENE-
11 FITS.—

12 “(i) IN GENERAL.—An issuer of a
13 qualified health plan making payments for
14 services described in subparagraph (A) fur-
15 nished to individuals described in para-
16 graph (1)(D) during plan year 2027 or
17 2028 shall notify the Secretary of such
18 payments and the Secretary shall, out of
19 funds made available under clause (ii),
20 make periodic and timely payments to the
21 issuer equal to payments for such services
22 so furnished.

23 “(ii) APPROPRIATION.—In addition to
24 amounts otherwise available, there is ap-
25 propriated, out of any money in the Treas-

1 ury not otherwise appropriated, such sums
2 as may be necessary to the Secretary to
3 make payments under clause (i).”.

4 (d) EDUCATION AND OUTREACH ACTIVITIES.—

5 (1) IN GENERAL.—Section 1321(c) of the Pa-
6 tient Protection and Affordable Care Act (42 U.S.C.
7 18041(c)) is amended by adding at the end the fol-
8 lowing new paragraph:

9 “(3) OUTREACH AND EDUCATIONAL ACTIVI-
10 TIES.—

11 “(A) IN GENERAL.—In the case of an Ex-
12 change established or operated by the Secretary
13 within a State pursuant to this subsection, the
14 Secretary shall carry out outreach and edu-
15 cational activities for purposes of informing in-
16 dividuals described in section
17 1902(a)(10)(A)(i)(VIII) of the Social Security
18 Act who reside in States that have not ex-
19 pended amounts under a State plan (or waiver
20 of such plan) under title XIX of such Act for
21 all such individuals about qualified health plans
22 offered through the Exchange, including by in-
23 forming such individuals of the availability of
24 coverage under such plans and financial assist-
25 ance for coverage under such plans. Such out-

1 reach and educational activities shall be pro-
2 vided in a manner that is culturally and linguis-
3 tically appropriate to the needs of the popu-
4 lations being served by the Exchange (including
5 hard-to-reach populations, such as racial and
6 sexual minorities, limited English proficient
7 populations, individuals residing in areas where
8 the unemployment rates exceeds the national
9 average unemployment rate, individuals in rural
10 areas, veterans, and young adults).

11 “(B) LIMITATION ON USE OF FUNDS.—
12 Funds appropriated under this paragraph shall
13 not be used to promote any health insurance
14 coverage other than qualified health plans.

15 “(C) FUNDING.—In addition to amounts
16 otherwise available, there is appropriated, out of
17 any money in the Treasury not otherwise ap-
18 propriated, to remain available until expended,
19 \$105,000,000 for fiscal year 2025 to carry out
20 this paragraph, of which—

21 “(i) \$15,000,000 shall be used to
22 carry out this paragraph in fiscal year
23 2025; and

1 “(ii) \$30,000,000 shall be used to
2 carry out this paragraph for each of fiscal
3 years 2026 through 2028.”.

4 (2) NAVIGATOR PROGRAM.—Section 1311(i) of
5 the Patient Protection and Affordable Care Act (42
6 U.S.C. 18031(i)) is amended—

7 (A) in paragraph (1)—

8 (i) by striking “An Exchange” and in-
9 serting the following:

10 “(A) IN GENERAL.—An Exchange”; and

11 (ii) by adding at the end the fol-
12 lowing:

13 “(B) GRANTS FOR ELIGIBLE ENTITIES
14 WITH RESPECT TO CERTAIN STATES.—The Sec-
15 retary shall establish a program to award
16 grants to entities described in paragraph (2) to
17 carry out the duties described in paragraph (3)
18 in one or more States that do not provide under
19 the State plan under title XIX of the Social Se-
20 curity Act (or a waiver of such plan) bench-
21 mark coverage described in section 1937(b)(1)
22 of such Act or benchmark equivalent coverage
23 described in section 1937(b)(2) of such Act to
24 all individuals described in section
25 1902(a)(10)(A)(i)(VIII) of such Act.”; and

1 (B) in paragraph (6)—

2 (i) by striking “Grants under” and in-
3 serting the following: “

4 “(A) STATE EXCHANGES.—Except as pro-
5 vided in subparagraph (B), grants under”; and

6 (ii) by adding at the end the following
7 new subparagraph:

8 “(B) FEDERAL EXCHANGES; GRANTS TO
9 ELIGIBLE ENTITIES WITH RESPECT TO CERTAIN
10 STATES.—For purposes of carrying out this
11 subsection, with respect to an Exchange estab-
12 lished and operated by the Secretary within a
13 State pursuant to section 1321(c) and with re-
14 spect to grants under paragraph (1)(B), the
15 Secretary shall obligate not less than
16 \$10,000,000 out of amounts collected through
17 the user fees on participating health insurance
18 issuers pursuant to section 156.50 of title 45,
19 Code of Federal Regulations (or any successor
20 regulations) for fiscal year 2026, and not less
21 than \$20,000,000 for each of fiscal years 2027
22 and 2028. Such amount so obligated for a fiscal
23 year shall remain available until expended.”.

24 (e) FUNDING.—In addition to amounts otherwise
25 available, there is appropriated to the Secretary of Health

1 and Human Services for fiscal year 2025, out of any
2 money in the Treasury not otherwise appropriated,
3 \$65,000,000, to remain available until expended, for pur-
4 poses of carrying out the provisions of, and the amend-
5 ments made by, this section.

6 **SEC. 3. TEMPORARY EXPANSION OF HEALTH INSURANCE**
7 **PREMIUM TAX CREDITS FOR CERTAIN LOW-**
8 **INCOME POPULATIONS.**

9 (a) IN GENERAL.—Section 36B of the Internal Rev-
10 enue Code of 1986 is amended by redesignating subsection
11 (h) as subsection (i) and by inserting after subsection (g)
12 the following new subsection:

13 “(h) CERTAIN TEMPORARY RULES BEGINNING IN
14 2026.—With respect to any taxable year beginning after
15 December 31, 2025, and before January 1, 2029—

16 “(1) ELIGIBILITY FOR CREDIT NOT LIMITED
17 BASED ON INCOME.—Subsection (c)(1)(A) shall be
18 applied without regard to ‘equals or exceeds 100
19 percent but’.

20 “(2) CREDIT ALLOWED TO CERTAIN LOW-IN-
21 COME EMPLOYEES OFFERED EMPLOYER-PROVIDED
22 COVERAGE.—In the case of an individual whose
23 household income does not exceed 138 percent of the
24 poverty line for a family of the size involved, clause
25 (i) of subsection (c)(2)(C) shall be applied (including

1 in the case of any individual described in the last
2 sentence of such clause) without regard to subclause
3 (II) thereof.

4 “(3) CREDIT ALLOWED TO CERTAIN LOW-IN-
5 COME EMPLOYEES OFFERED QUALIFIED SMALL EM-
6 PLOYER HEALTH REIMBURSEMENT ARRANGE-
7 MENTS.—A qualified small employer health reim-
8 bursement arrangement shall not be treated as con-
9 stituting affordable coverage for an employee (or any
10 spouse or dependent of such employee) for any
11 months of a taxable year if the employee’s household
12 income for such taxable year does not exceed 138
13 percent of the poverty line for a family of the size
14 involved.

15 “(4) LIMITATIONS ON RECAPTURE.—

16 “(A) IN GENERAL.—In the case of a tax-
17 payer whose household income is less than 200
18 percent of the poverty line for the size of the
19 family involved for the taxable year, the amount
20 of the increase under subsection (f)(2)(A) shall
21 in no event exceed \$300 (one-half of such
22 amount in the case of a taxpayer whose tax is
23 determined under section 1(c) for the taxable
24 year).

1 “(B) LIMITATION ON INCREASE FOR CER-
2 TAIN NON-FILERS.—In the case of any taxpayer
3 who would not be required to file a return of
4 tax for the taxable year but for any require-
5 ment to reconcile advance credit payments
6 under subsection (f), if an Exchange established
7 under title I of the Patient Protection and Af-
8 fordable Care Act has determined that—

9 “(i) such taxpayer is eligible for ad-
10 vance payments under section 1412 of
11 such Act for any portion of such taxable
12 year, and

13 “(ii) such taxpayer’s household in-
14 come for such taxable year is projected not
15 to exceed 138 percent of the poverty line
16 for a family of the size involved,
17 subsection (f)(2)(A) shall not apply to such tax-
18 payer for such taxable year and such taxpayer
19 shall not be required to file such return of tax.

20 “(C) INFORMATION PROVIDED BY EX-
21 CHANGE.—The information required to be pro-
22 vided by an Exchange to the Secretary and to
23 the taxpayer under subsection (f)(3) shall in-
24 clude such information as is necessary to deter-
25 mine whether such Exchange has made the de-

1 terminations described in clauses (i) and (ii) of
2 subparagraph (B) with respect to such tax-
3 payer.”.

4 (b) EMPLOYER SHARED RESPONSIBILITY PROVISION
5 NOT APPLICABLE WITH RESPECT TO CERTAIN LOW-IN-
6 COME TAXPAYERS RECEIVING PREMIUM ASSISTANCE.—

7 Section 4980H(c)(3) of the Internal Revenue Code of
8 1986 is amended to read as follows:

9 “(3) APPLICABLE PREMIUM TAX CREDIT AND
10 COST-SHARING REDUCTION.—

11 “(A) IN GENERAL.—The term ‘applicable
12 premium tax credit and cost-sharing reduction’
13 means—

14 “(i) any premium tax credit allowed
15 under section 36B,

16 “(ii) any cost-sharing reduction under
17 section 1402 of the Patient Protection and
18 Affordable Care Act, and

19 “(iii) any advance payment of such
20 credit or reduction under section 1412 of
21 such Act.

22 “(B) EXCEPTION WITH RESPECT TO CER-
23 TAIN LOW-INCOME TAXPAYERS.—Such term
24 shall not include any premium tax credit, cost-
25 sharing reduction, or advance payment other-

1 wise described in subparagraph (A) if such
2 credit, reduction, or payment is allowed or paid
3 for a taxable year of an employee (beginning
4 after December 31, 2025, and before January
5 1, 2029) with respect to which—

6 “(i) an Exchange established under
7 title I of the Patient Protection and Af-
8 fordable Care Act has determined that
9 such employee’s household income for such
10 taxable year is projected to not exceed 138
11 percent of the poverty line for a family of
12 the size involved, or

13 “(ii) such employee’s household in-
14 come for such taxable year does not exceed
15 138 percent of the poverty line for a family
16 of the size involved.”.

17 (c) EFFECTIVE DATE.—The amendments made by
18 this section shall apply to taxable years beginning after
19 December 31, 2025.

20 **SEC. 4. FURTHER INCREASE IN FMAP FOR MEDICAL AS-**
21 **SISTANCE FOR NEWLY ELIGIBLE MANDA-**
22 **TORY INDIVIDUALS.**

23 Section 1905(y)(1) of the Social Security Act (42
24 U.S.C. 1396d(y)(1)) is amended—

1 (1) in subparagraph (D), by striking at the end
2 “and”;

3 (2) in subparagraph (E), by striking “2020 and
4 each year thereafter.” and inserting “2020, 2021,
5 2022, 2023, 2024, and 2025;”; and

6 (3) by adding at the end the following new sub-
7 paragraphs:

8 “(F) 93 percent for calendar quarters in
9 2026, 2027, and 2028; and

10 “(G) 90 percent for calendar quarters in
11 2029 and each year thereafter.”.